

## Message Text

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PAGE 01 USUN N 00643 240107Z

ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00

CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00

PA-01 SP-02 SS-15 HA-05 NSCE-00 SSO-00 USIE-00

INRE-00 /109 W

-----009160 240111Z /20

O 240032Z FEB 78

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 9718

INFO AMEMBASSY BONN PRIORITY

AMEMBASSY DAR ES SALAAM

AMEMBASSY GABORONE

AMEMBASSY LAGOS

AMEMBASSY LONDON PRIORITY

AMEMBASSY LUSAKA IMMEDIATE

AMEMBASSY MAPUTO

AMEMBASSY OTTAWA PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY PRETORIA IMMEDIATE

AMCONSUL CAPE TOWN IMMEDIATE

C O N F I D E N T I A L USUN NEW YORK 00643

FOR EMBASSY CAPE TOWN

E0 11652: GDS

TAGS: PORG, SF, WA

SUBJECT: NAMIBIA: NEXT STEPS

REF: CAPE TOWN 315

1. CONTACT GROUP AGREED FEB 23 AD REFERENDUM TO THE  
FOLLOWING SCENARIO OF ACTIVITIES REGARDING IMPROVEMENTS  
IN THE PROPOSAL:

A) AS SOON AS APPROVAL OF CAPITALS IS RECEIVED,  
CAPE TOWN FIVE SHOULD ARRANGE TO MEET WITH FOURIE, UNDER  
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SAME INFORMAL CONDITIONS USED PREVIOUSLY, TO PROVIDE HIM  
WITH WESTERN FIVE REACTIONS TO HIS COMMENTS ON THE  
CLARIFYING LANGUAGE. CONTACT GROUP HAS DRAFTED AD  
REFERENDUM AN INFORMAL PAPER (SEPTTEL) TO BE GIVEN TO  
FOURIE WHICH DETAILS OUR REACTIONS INCLUDING CHANGES IN  
THE CLARIFYING LANGUAGE. THIS PAPER DEALS ONLY  
WITH THOSE CLARIFICATIONS ON WHICH SOUTH AFRICA

COMMENTED. THE OTHER CLARIFICATIONS WILL, OF COURSE, BE INSERTED INTO THE PROPOSAL. DURING MEETING FOURIE SHOULD BE REMINDED OF OUR NEED FOR THE INFORMATION HE HAS PROMISED ON THE ETHNIC FORCES, COMMANDOS, CITIZEN FORCES, AND THE HOME GUARD. IN ADDITION, IF HE ASKS WHEN THE FORMAL IMPROVED PROPOSAL WILL BE AVAILABLE, CAPE TOWN FIVE SHOULD INDICATE THAT WE HOPE TO HAVE IT FINISHED SOON (FYI: THE FIVE HAVE NOT YET REACHED ANY DECISION ON GENERAL DISPUTE SETTLEMENT MECHANISM OR ON THE CONDITIONS OF THE WITHDRAWAL. AT PRESENT WE (U.S.) ARE NOT INCLINED TO SUPPORT A GENERAL DISPUTE SETTLEMENT MECHANISM AS THIS WOULD DETRACT FROM THE AUTHORITY OF THE SPECIAL REPRESENTATIVE. END FYI).

B) CONTACT GROUP AGREED THAT DURING THE MEETING WITH FOURIE THE CAPETOWN FIVE SHOULD:

(A) NOTE THAT SEVERAL OF THE FIVE "BASIC DIFFERENCES" LISTED BY FOURIE (REFTEL) HAVE BEEN DEALT WITH IN THE INFORMAL PAPER AND (B) PROPOSE THAT AN EQUALLY INFORMAL MEETING WITH BOTHA BE ARRANGED FOR EARLY IN THE WEEK OF FEB 27 FOR DISCUSSION OF REMAINING MAJOR DIFFERENCES. THE SUGGESTION OF TRYING TO ARRANGE AN INFORMAL MEETING WITH BOTHA PRIOR TO PRESENTING SOUTH AFRICA WITH THE FORMAL IMPROVED PROPOSAL WAS MADE BY THE BRITISH. THEY BELIEVE THAT IF ATMOSPHERE IS INFORMAL, MEETING MIGHT PROVIDE AN OPPORTUNITY TO TALK QUIETLY WITH BOTHA ABOUT WHERE CONFIDENTIAL

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SOUTH AFRICA'S NEGOTIATING LIMITS TRULY LIE, ESPECIALLY ON THE QUESTION OF SIZE AND LOCATION OF THE RESIDUAL FORCE. FRG, CANADA, AND FRANCE EXPRESSED SUPPORT FOR THE IDEA. AMB MCHENRY STATED THAT SUCH A MEETING WOULD BE MOST USEFUL IF ONLY ONE OR PERHAPS TWO OF THE CAPETOWN FIVE WERE PRESENT. OTHERWISE, BOTHA MIGHT SEE THE MEETING AS ANOTHER OPPORTUNITY TO LECTURE. MOREOVER, SUCH A DISCUSSION WOULD BE LIKELY TO BE MOST PRODUCTIVE IF WE HAVE ALREADY REDUCED POINTS OF DIFFERENCE TO ONE OR TWO. GROUP AGREED TO REFER THE SUGGESTION TO CAPITALS. COMMENT: TO THE EXTENT THAT SUCH A MEETING WOULD PROVIDE AN OPPORTUNITY TO NARROW WITH BOTHA THE AREAS OF SIGNIFICANT SUBSTANTIVE DIFFERENCE, WE BELIEVE IT COULD BE HELPFUL. END COMMENT.

C) WESTERN FIVE GOVERNMENTS SHOULD BE PREPARED TO FINALIZE PROPOSAL (INCLUDING DECISIONS ON DISPUTE SETTLEMENT MECHANISM, CONDITIONS FOR WITHDRAWAL, AND RESTRICTIONS ON COMMANDOS) EARLY NEXT WEEK. THIS WOULD BE DONE WITH AN EYE TO PROVIDING THE FINAL PROPOSAL TO SOUTH AFRICA AND SWAPO LATE NEXT WEEK. YOUNG

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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL SETTLEMENT, ARMED FORCES, MEETINGS  
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**Draft Date:** 24 feb 1978  
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**TAGS:** PORG, PDEV, SF, WA, US, FR, UK, GE, CA, (FOURIE, BRAND)  
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**Type:** TE  
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